

# Skills Development and Employability

### **Outcome Statement:**

Skills development improves employability of workers, productivity of enterprises and inclusiveness of economic growth

### **Skills component of Decent Work**

### Recommendation No. 195 on Human Resources Development: Education, training and lifelong learning (2004)

- Education, training and lifelong learning are fundamental, but by themselves insufficient to help individuals gain decent jobs.
- Training and skills development must form an integral part of broad economic, social and labour market policies in order to sustain economic and job growth and social development.
- Training and skills development policies should promote equal opportunities for women and men and help eradicate poverty.

# ILO framework: Conclusions from International Labour Conference 2008



How can skills development help increase both productivity and employment in order to attain development goals?

### Skills as part of a Virtuous Circle

### More and better skills makes it easier to:

- Innovate
- Adopt new technologies
- Attract investment
- Compete in new markets, and
- Diversify the economy

Which boosts job growth while at the same time improves productivity

# To sustain a "virtuous circle," skills development policies serve 3 objectives:

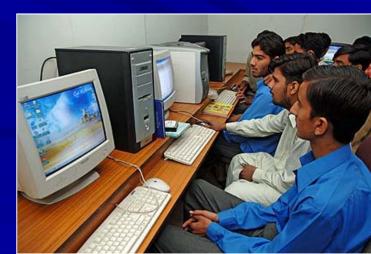
- 1. Match demand and supply of skills
- 2. Maintain employability of workers and sustainability of enterprises
- 3. Sustain a dynamic development process

# Dynamic development process: Prepare for future jobs

Integrate skills into <u>national and sector</u> development strategies

Include skills in responses to *global* drivers of change:

- technology
- trade
- climate change



### Coordination is critical for success

To tackle the gaps between...

- ... basic education, vocational training, the job market, and lifelong learning
- ... skills providers and employers
- ... skills development and industrial, investment, trade, technology and environmental policies

### Coordination is critical for success

### through institutions such as

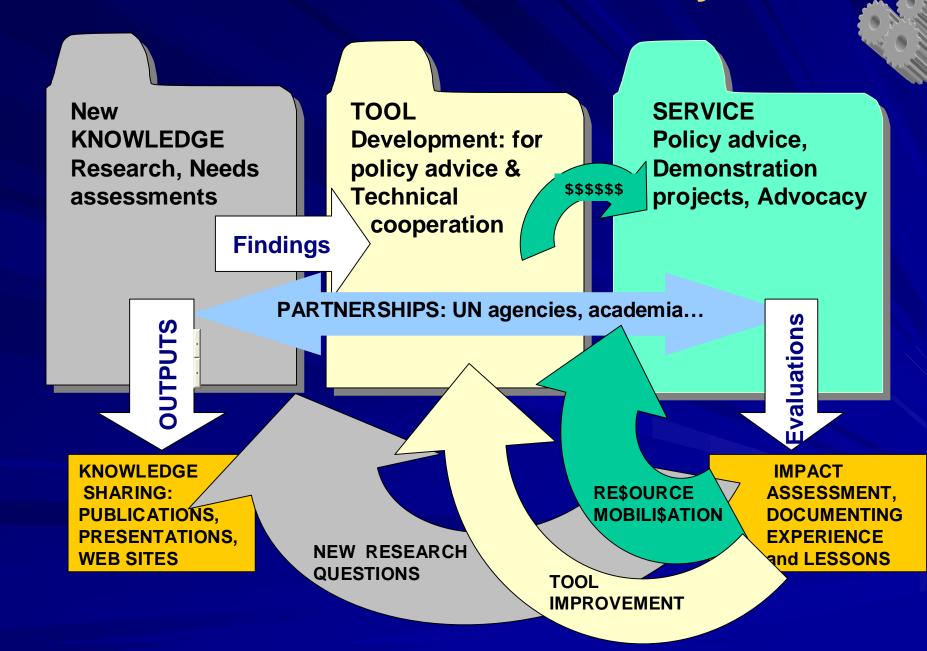
- Inter-ministerial mechanisms linked to national development frameworks
- Social dialogue
- Deliver as One with UN agencies at country level
- Skills forecasting and labour market information systems
- Value chains
- Industrial clusters

### SKILLS' service cycles, 2008-11

Outcome Statement: Skills development improves employability of workers, productivity of enterprises & inclusiveness of economic growth

- Skills development policies
- Skills for poverty reduction
- Skills for youth employment
- Include Disability
- 5. Employment Services

### Means of action linked in Service Cycles



### Skills' Research Agenda

#### The 2008 ILC skills conclusions:

### 1. The Office should not just identify "good practices" but help constituents understand why they work

- under what conditions,
- in combination with what other policies,
- with what financial and human resources

### 2. The Office should help member States develop appropriate policies

- avoid "policy borrowing,"
- resist "policy selling," and instead
- design policies based on understanding their own needs and the policy options available to them,
- apply the principles in ILO standards and policy guidance and adapt policies and approaches to their own circumstances and goals, and
- integrate monitoring and impact assessment.

### Skills' research agenda

- 1. Forward-looking skills development skills for new technologies, reducing skills mismatch
- 2. Improving informal apprenticeship systems (Africa)
- 3. Qualifications Frameworks implementation and impact: experience in developing countries
- 4. Meeting skill gaps for green jobs
- 5. Expanding employment services in the informal economy

# Qualifications Framework – research focuses on Labour Market Impact

- Empirical analysis of QF implementation and impact:
  - How QF have been designed
  - How are they working
  - How effective are they how do countries track impact
  - Are they helping employers and trainers communicate?
  - What are the conditions for success: for QF to contribute to labour market and employment objectives

### The main research questions are:

- To what extent are qualifications frameworks a way of achieving the various desired policy objectives associated with them?
- What models and implementation strategies and approaches are most appropriate in which contexts?

# **Qualifications Framework research: approach and methodology**

Literature review including a map of NQFs internationally. Case studies of 18 countries:

- Focus on country context, labour market issues, nature of education and training system, and on why countries have chosen to go this route
- Phase one: assess the design of the NQF objectives, scope, role of key players, implementation processes, role of donors.
- Phase two: analyse the labour market impact ownership and use of the NQF, monitoring methods and practice, evidence of labour market outcomes, views of stakeholders on how NQF contributes to skills objectives.

## **Qualifications Framework research: Case Studies**

5 Early starters: England, Scotland, Australia, New Zealand and South Africa

### 13 Recent starters:

Africa: Botswana, Mauritius, Tunisia

Europe: Germany, Lithuania, Russia, Turkey

Asia: Bangladesh, Malaysia, Sri Lanka

Americas: Chile, Colombia, Mexico

The European Training Foundation is a research partner for the project.

# Qualifications Framework research framework

- Political and economic context
- Policy objectives, expectations
- Structure and design
- Implementation strategies and practice
- Experience of practitioners
- Experience of users: employers, trainers
- Evidence of positive & negative outcomes
- Conditions for success

# Qualifications Framework research – Progress, Status

- Early Starter countries Reviews completed
- Late Starters
  - Drafts of first section, on objectives, design, processes
  - Researchers' workshop end-June
  - Experience of QF users now being documented
  - Studies to be completed by 30 September
- Report by end November
- International workshop other donors, agencies February 2009

# Qualifications Framework research – findings from Early Starters

- Achievements are important but limited in relation to original aims:
- **New Zealand**: increased numbers of providers through accreditation and state linked subsidies.
- **Scotland:** positive developments in access, progression, and transfer, a more transparent and flexible system, and has retained support of all sectors of education and training developed incrementally over decades
- **Australia**: a national VET system in which industry representatives play a strong role.
- **England and Wales**: National Vocational Qualifications have had some successes in some niche areas
- **South Africa**: not meeting key objective of recognizing prior learning of persons disadvantaged in education and labour markets.

# Qualifications Framework research: findings from early starters

#### Lessons across countries:

- Qualifications frameworks are not static. All 5 have changed considerably over time.
- A loose comprehensive framework can be useful in creating pathways to higher learning
- Increased (although mixed) involvement of employers to help <u>define</u> qualifications, although employers do not always want to be involved
- BUT little indication of whether employers trust and <u>use</u> the NQF qualifications more than the old ones
- A problem across all frameworks where new qualifications and competences have been designed is lack of uptake, with many not being used at all.
- Ministries/Departments of education still dominate, with limited formal roles for Ministries of Labour.
- Many countries not tracking labour market results.

# 4. Qualifications Framework research: envisaged publications

- 2 Working Papers will share interim learning from the project:
  - 1. Thinking About NQFs.
  - 2. Learning from the early NQFs.
- The 3 final publications envisaged include:
  - 3. The project synthesis report.
  - 4. A short policy brief.
  - 5. A book.
- Learning from Latin America will inform these global products!
- And the analysis of experience elsewhere will inform ILO work with constituents in Latin America.

Christine Evans-Klock
Director
Skills and Employability Department
ILO

evans-klock@ilo.org

"Skills for improved productivity, employment growth and development" at

http://www.ilo.org/public/english/employment/skills/download/ilcreport.pdf